	UNITED STATES DISTRICT COURT	DOC NO REC'D/FILED
	WESTERN DISTRICT OF WISCONSIN COCKET #	2004 JAN 22 AM 8: 53
UNITED STATES, Plaintiff, and the) WEST DIS	RICT COURT S. OF WEERENGISH DIST COURT WD OF WI
STATE OF WISCONSIN, Plaintiff-Intervenor,)) THERESA) Civil A cam anumbe	FILED M. OWENS CLERK or:
v. ACE ETHANOL, L.L.C.,) 04 C	0 034 S
Defendant:)	

CONSENT DECREE

TABLE OF CONTENTS

I.	<u>JURI</u>	SDICTION AND VENUE	2
II.	<u>APPI</u>	LICABILITY	3
III.	FAC	ΓUAL BACKGROUND	4
IV.	<u>COM</u>	IPLIANCE PROGRAM SUMMARY	5
V.	COM	IPLIANCE PROGRAM	6
	A.	INSTALLATION OF CONTROLS	6
	B.	PERMITTING AND MODIFICATIONS	8
	C.	EMISSION LIMITS	9
	D.	DEMONSTRATION OF COMPLIANCE	10
	E.	RECORDKEEPING AND REPORTING	10
VI.	CIVII	L PENALTY	11
VII.	STIPU	<u>ULATED PENALTIES</u>	13
VIII	<u>RIGH</u>	IT OF ENTRY	15
IX.	FORC	CE MAJEURE	15
X.	DISP	UTE RESOLUTION	18
XI.	<u>GENI</u>	ERAL PROVISIONS	20
XII.	TERM	IINATION	24

CONSENT DECREE

WHEREAS, Plaintiff, the United States of America (hereinafter "Plaintiff" or "the United States"), on behalf of the United States Environmental Protection Agency (herein, "EPA"), has, simultaneously with lodging of this Consent Decree, filed a Complaint alleging that Defendant, Ace Ethanol, L.L.C. (referred to herein as "Ace" or "Defendant") commenced construction of a major emitting facility and major modifications of a major emitting facility in violation of the Prevention of Significant Deterioration ("PSD") requirements at Part C of the Clean Air Act (the "Act"), 42 U.S.C. §§ 7470-7492, and the regulations promulgated thereunder at 40 C.F.R. § 52.21 (the "PSD Rules");

WHEREAS, Plaintiff further alleged that Defendant commenced construction of an emitting facility or modified emitting facility without first obtaining the appropriate preconstruction permits and installing the appropriate air pollution control equipment required by 40 C.F.R. § 52.21 and the Wisconsin State Implementation Plan ("SIP") approved pursuant to 42 U.S.C. § 7410;

WHEREAS, Plaintiff further alleged that potential air emissions from the Defendant's facility were underestimated;

WHEREAS, the State of Wisconsin, Department of Natural Resources ("WDNR" or "Plaintiff-Intervenor"), has, simultaneously with lodging of this Consent Decree, filed a Complaint in Intervention, alleging that Ace was and is in violation of state and federal air pollution control laws by failing to obtain the appropriate pre-construction permits, by failing to

install appropriate pollution control devices, by failing to meet volatile organic compound emission limits, and by failing to control hazardous air emissions;

WHEREAS, on June 3, 2002, the U.S. EPA met with representatives of the ethanol plants in Illinois, including Ace, to discuss VOC testing and test results, VOC emissions, and related compliance issues;

WHEREAS, on April 24, 2003, Ace met with U.S. EPA and WDNR and agreed to negotiate with them for the installation of controls on its plant to control air emissions;

WHEREAS, Ace has ordered and is prepared to install air pollution control equipment, i.e. a regenerative thermal oxidizer;

WHEREAS, Ace has worked cooperatively with EPA and WDNR regarding the alleged violations;

WHEREAS, the United States and Plaintiff-Intervenor, State of Wisconsin (collectively "Plaintiffs"), and the Defendant have agreed that settlement of this action is in the best interest of the parties and in the public interest, and that entry of this Consent Decree without further litigation is the most appropriate means of resolving this matter; and

WHEREAS, Plaintiffs and the Defendant consent to entry of this Consent Decree without trial of any issues;

NOW, THEREFORE, without any admission of fact or law, it is hereby ORDERED AND DECREED as follows:

I. JURISDICTION AND VENUE

1. The Complaints state a claim upon which relief can be granted against the Defendant under Sections 113 and 167 of the Act, 42 U.S.C. §§ 7413 and 7477, and 28 U.S.C. §

1355. This Court has jurisdiction of the subject matter herein and over the parties consenting hereto pursuant to 28 U.S.C. § 1345 and pursuant to Sections 113 and 167 of the Act, 42 U.S.C. §§ 7413 and 7477, and supplemental jurisdiction, under 28 U.S.C. § 1367, over the claims arising under Wisconsin law. Venue is proper under Section 113(b) of the Act, 42 U.S.C. § 7413(b), and under 28 U.S.C. § 1391(b) and (c).

II. <u>APPLICABILITY</u>

2. The provisions of this Consent Decree shall apply to and be binding upon the Plaintiffs and upon the Defendant as well as the Defendant's officers, employees, agents, successors and assigns. In the event Defendant proposes to sell or transfer its facility (i.e., a plant or mill) subject to this Consent Decree before termination of the Consent Decree, it shall advise such proposed purchaser or successor-in-interest in writing of the existence of this Consent Decree, and shall send a copy of such written notification by certified mail, return receipt requested, to the EPA Regional Administrator for the region in which the facility is located before such sale or transfer, if possible, but no later than the closing date of such sale or transfer. The Defendant shall provide a copy of the Consent Decree and the Control Technology Plan required in Paragraph 11 of this Consent Decree to the proposed purchaser or successor-ininterest. In the event the Defendant sells or otherwise assigns any of its right, title, or interest in its facility, prior to termination of the Consent Decree, the conveyance shall not release the Defendant from any obligation imposed by this Consent Decree unless the party to whom the right, title or interest has been transferred agrees in writing to fulfill the obligations of this Consent Decree.

III. FACTUAL BACKGROUND AND APPLICABLE DEFINITIONS

- 3. (a). Ace is a "person" as defined in Section 302(e) of the Act, 42 U.S.C. § 7602(e), and the federal and state regulations promulgated pursuant to the Act.
- (b). Ace owns and operates a plant in Stanley, Wisconsin, for the manufacture of ethanol. Ace receives whole corn which is then milled, cooked, and fermented. After fermentation, the raw product is distilled to produce ethanol. Distillation separates the liquid ethanol from the corn meal, which Ace may dry or sell as wet mash for animal feed. The Plaintiffs allege that in the course of these manufacturing activities significant quantities of particulate matter ("PM"), particulate matter at or below 10 microns ("PM₁₀"), carbon monoxide ("CO"), volatile organic compounds ("VOCs"), nitrogen oxides ("NOx"), and other pollutants are generated, including hazardous air pollutants ("HAPs") listed under Section 112(b)(1), 42 U.S.C. § 7412(b)(1) of the Act. The primary sources of these emissions are the feed dryers, fermentation units, gas boilers, cooling cyclones, ethanol truck load-out systems, and the fugitive dust emissions from the facility operations, including roads.
- (c) . Plaintiffs allege that Ace's ethanol plant in Stanley, Wisconsin is a "major emitting facility," as defined by Section 169(1) of the Act, 42 U.S.C. § 7479(1), and the federal and state regulations promulgated pursuant to the Act.
- (d). <u>Definitions:</u> Unless otherwise defined herein, terms used in this Consent Decree shall have the meaning given to those terms in the Act, and the federal and state regulations promulgated pursuant to the Act.

IV. COMPLIANCE PROGRAM SUMMARY

- 4. Ace shall implement a program of compliance at its ethanol distillation facility to attain the emission levels required under this Consent Decree for VOC, PM, PM₁₀, CO, and NOx. Ace's compliance program is summarized below in Paragraphs 5 through 10, and implemented through Paragraphs 11 through 14 and 18 through 23 of this Consent Decree.
- 5. Ace shall implement a program to control and minimize fugitive particulate matter emissions from facility operations as set forth in the approved Control Technology Plan required under Part V of this Consent Decree and which is Attachment 1 to this Consent Decree.
- 6. Ace shall demonstrate compliance with the required emission levels on a unit-byunit basis as set forth in the approved Control Technology Plan.
- 7. Ace shall demonstrate compliance with the emission limits established under this Consent Decree by the use of performance testing, parametric monitoring, recordkeeping and reporting, or initial and periodic compliance testing, where appropriate, as set forth in the approved Control Technology Plan.
- 8. Ace shall maintain records to demonstrate compliance with New Source Performance Standards ("NSPS"), Part 60, Subparts Db, Dc, Kb, and VV, and its fugitive dust management program.
- 9. Ace shall complete and submit for WDNR approval, a source-wide PSD permit application that meets the requirements of this Consent Decree.
- 10. Upon execution of the Consent Decree, Ace shall comply with the provisions of 40 C.F.R. Part 52.

V. COMPLIANCE PROGRAM REQUIREMENTS

A. <u>INSTALLATION OF CONTROLS AND APPLICABLE EMISSION LIMITS</u>

- 11. Ace shall implement a plan for the installation of air pollution control technology ("Control Technology Plan") capable of meeting the following emission level reductions for the identified units set forth in subparagraphs (a) through (j). Ace's Control Technology Plan, which has been approved by Plaintiffs, is attached to this Consent Decree and is incorporated herein by reference.
 - (a). Feed Dryers: 95 percent reduction of VOC or emissions no higher than 10 parts per million ("PPM") of VOC, 90 percent reduction of CO emissions or emissions no higher than 100 PPM CO, 0.04 lb/MMBtu for NOx, and reduction of PM and PM₁₀ based on operation of pollution control technology specified in the approved Control Technology Plan and as established after initial performance testing pursuant to Paragraph 19 of this Consent Decree. The following units are subject to these limits: S40/P40
 - (b). <u>Fermentation Units</u>: 95 percent reduction of VOC or if the inlet is less than 200 PPM of VOC, then 20 PPM or lower of VOC. The following units are subject to this limit: S20/P20, P21, P22, P23, P32
 - (c). <u>Gas Boilers:</u> 0.04 lb/MMBtu for Nox. The following units are subject to this limit: S50/B50
 - (d). <u>Fugitive Dust Control PM</u>: Develop a program for minimization of fugitive dust emissions from facility operations. The following area is subject to this program: F01

(e). Ethanol Loadout:

Truck loadout: Design an enclosure for total capture of VOC and operate a closed loop system vented to a flare for destruction of the captured VOC.

Railcar loadout: All railcars shall be dedicated as ethanol only The following unit is subject to this limit: F04

- (f). <u>Fugitive VOC</u>: Implement and comply with the requirements of 40 C.F.R. Part 60, Subpart VV. The following units are subject to these requirements: F05
- (g). Additional Requirements for Hazardous Air Pollutants ("HAPs"): Following the start-up of the control equipment required in the approved Control Technology Plan, Ace shall continually operate its facility so as not to exceed source-wide allowable emissions of 9.0 TPY for any single federally listed HAP or 24.0 TPY for all federally listed HAPs based on a 12month rolling sum, rolled monthly, and recorded monthly. For the first eleven months, following start-up of the control equipment required in the approved Control Technology Plan, compliance with the 12-month rolling sum will be demonstrated based on the schedule to meet applicable emission caps as set forth in the approved Control Technology Plan. If, based on emissions testing as set forth in the approved Control Technology Plan, additional control measures are required to meet the 9.0 or 24.0 TPY emission caps, such control measures shall be implemented and included in the operating permit application required under Paragraph 13.
- (h). New Source Performance Standards (NSPS): Identify and implement applicable NSPS requirements codified at 40 C.F.R. Part 60. The following NSPS apply: NSPS subpart Db (Industrial Commercial-Institutional Steam Generating Units greater than 29 MW (100 million BTu/hour)); NSPS subpart Dc (Small Industrial Commercial-Institutional Steam Generating Units less than 29 MW (100 million BTu/hour)); NSPS subpart Kb (Volatile Organic Liquid Storage Vessels); and NSPS subpart VV (Synthetic Organic Chemicals Manufacturing Industry Leak Detection, Monitoring and Repair Requirements).
- 12. Ace shall implement the approved Control Technology Plan in accordance with the schedule set forth in that plan. Ace's approved Control Technology Plan is incorporated by reference herein and made directly enforceable by Plaintiffs under this Consent Decree.

B. PERMITTING AND MODIFICATIONS

- 13. <u>PSD Permitting</u>: Ace has submitted to WDNR a PSD permit application that includes the requirements of this Consent Decree and the emission level reductions specified in Part V ("Installation of Controls and Applicable Emission Limits") of this Consent Decree.
- 14. Upon execution of this Consent Decree, Ace shall comply with the provisions of 40 C.F.R. Part 52.
- 15. In determining whether a future modification will result in a significant net emissions increase, Ace cannot take credit for any emission reductions resulting from the implementation of the approved Control Technology Plan for netting purposes as defined by 40 C.F.R. § 52.21(b)(3). In addition, the emission reductions of PM, PM₁₀, NOx, SO₂ and CO required under this Consent Decree and the applicable NSPS may not be used for any emissions offset, banking, selling or trading program. VOC emissions reductions up to 98 percent of the uncontrolled feed dryer emissions may not be used for any emissions offset, banking, selling or trading program.
- 16. To the extent that the permit terms and conditions of Ace's PSD permit, if and when it is issued by WDNR, are equivalent to, or more stringent than, the compliance, emission control, emission limits, emission testing and record-keeping requirements of Paragraphs 4 through 26 of this Consent Decree and the attached Control Technology Plan, the permit terms and conditions shall control.
- 17. Except as provided in the approved Control Technology Plan, nothing herein shall be construed to authorize Ace to commence the construction or installation of any new facilities or equipment prior to the issuance of a permit authorizing the same by WDNR. Neither this

Consent Decree nor the approved Control Technology Plan authorizes the construction of anything other than emissions control equipment for existing facilities.

C. EMISSION LIMITS

- 18. <u>Unit Emission Limit for VOC, CO, NOx</u>: Following the start-up of each piece of control equipment required in its approved Control Technology Plan, Ace shall continually operate each unit in accordance with the operating parameters set forth in the approved Control Technology Plan.
- 19. <u>Unit Emission Limit for PM and PM₁₀</u>: By no later than 45 days following the initial performance test of the control equipment for the feed dryer as required in Paragraphs 11(a) and 22, Ace shall propose PM and PM₁₀ emission limits based on the data collected from initial performance testing and other available pertinent information. Ace shall immediately comply with the proposed emission limit. Upon approval by WDNR of the proposed emission limit, WDNR shall provide written notice to Ace of the approved limit, and that limit shall be incorporated into, and enforceable under, this Consent Decree.
- 20. <u>Source-wide Cap</u>: Following start-up of the control equipment required in its approved Control Technology Plan, Ace shall continually operate its facility so as not to exceed the source-wide allowable emission caps of 9.0 TPY for any single hazardous air pollutant or 24.0 TPY for all hazardous air pollutants based on a 12-month rolling sum, rolled monthly, and recorded monthly. For the first eleven months, following start-up of the control equipment required in the approved Control Technology Plan, compliance with the 12-month rolling sum will be demonstrated based on a schedule to meet applicable emission caps as set forth in the approved Control Technology Plan. This provision shall survive termination of this Consent

Decree until the 9.0 TPY and 24.0 TPY emission caps, or more stringent limits, are incorporated into a federally-enforceable permit for the facility.

D. DEMONSTRATION OF COMPLIANCE

- 21. Ace shall demonstrate continuous compliance with the emission limits established under this Consent Decree by the use of parametric monitoring, recordkeeping and reporting, as set forth in the approved Control Technology Plan.
- 22. By no later than 180 days following the start-up of each piece of control equipment required in the approved Control Technology Plan, Ace shall demonstrate through emissions testing of each emissions unit as specified in the approved Control Technology Plan, conducted in accordance with a WDNR and U.S. EPA approved test protocol, that it has met the required destruction efficiency and/or emission limit. Ace shall follow all testing requirements in the Wisconsin SIP. Ace shall retest the dryer for VOCs, CO, PM, and PM₁₀ no less than annually for the effective period of the Consent Decree. Ace shall retest all other units in accordance with WDNR's policy regarding performance testing frequency.
- 23. Ace shall maintain control technology performance criteria monitoring data and records as set forth in the approved Control Technology Plan, and shall make them available to the Plaintiffs upon demand as soon as practicable.

E. RECORDKEEPING AND REPORTING REQUIREMENTS

24. Beginning with the first full calendar quarter following lodging of this Consent

Decree, Ace shall submit written reports within 30 days following each calendar quarter to

WDNR and U.S. EPA that itemize Consent Decree requirements and the approved Control

Technology Plan requirements, the applicable deadlines, the dates the tasks were completed, unit

emissions data and data to support Ace's compliance status with the terms of this Consent

Decree. Reports shall be sent to the U.S. EPA and WDNR addresses identified in Paragraph 57

("Notice"). Emissions data may be submitted in electronic format.

- 25. Ace shall preserve and retain all records and documents now in its possession or control, or which come into its possession or control, that support the reporting and compliance requirements under this Part for a period of three years following the termination of this Consent Decree, unless other regulations require the records to be maintained longer.
- 26. All notices, reports or any other submissions from Ace shall contain the following certification and may be signed by an owner or operator of the company responsible for environmental management and compliance:

"I certify under penalty of law that I have personally examined the information submitted herein and that I have made a diligent inquiry of those individuals immediately responsible for obtaining the information and that to the best of my knowledge and belief, the information submitted herewith is true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment."

VI. CIVIL PENALTY

The Defendant shall pay to the State of Wisconsin forfeitures of \$250,000 for the violations described in the State's Complaint, plus a \$60,000 (24%) penalty assessment under Wis. Stat. § 757.05(1), a \$25,000 (10)% environmental assessment pursuant to Wis. Stat. § 299.93(1), the \$2,500 (1%) jail assessment provided for in Wis. Stat. § 814.63(3)(ag), the \$25 court costs imposed under Wis. Stat. § 814.63(1), the \$7 crime lab and drug assessment pursuant to Wis. Stat. § 814.63(3)(am), the \$68 court support services fee required by Wis. Stat. § 814.634, and the \$9 justice information fee provided for in Wis. Stat. § 814.635, for a total of

\$337,609. Payment will be made in ten installments, with the first payment of \$33,859 due 30 days after entry of this Consent Decree, and the subsequent nine payments of \$33,750 each due on the first day of each month commencing 60 days after entry of this consent decree. In the event the Defendant puts the air emissions control equipment (the regenerative thermal oxidizer) prescribed in the attached Control Technology Plan into operation sooner than the February 23, 2004 deadline set forth in the Control Technology Plan, the above-referenced forfeitures will be reduced by \$500 per day (\$675/day, including assessments) for each day the equipment is in operation before the February 23, 2004 deadline. Any such reduction will be subtracted from the final installment payment. All said payments will be made by check made payable to the State of Wisconsin and sent to Assistant Attorney General Shari Eggleson, Wisconsin Department of Justice, P.O. Box 7857, Madison, Wisconsin, 53707.

Any stipulated penalties paid to the United States shall be by Electronic Funds

Transfer ("EFT") to the United States Department of Justice, in accordance with current EFT

procedures, referencing the USAO File Number and DOJ Case Number, and the civil action case

name and case number of the District of Wisconsin. The costs of such EFT shall be Ace's

responsibility. Payment shall be made in accordance with instructions provided to Ace by the

Financial Litigation Unit of the U.S. Attorney's Office in the District of Wisconsin. Any funds

received after 11:00 a.m. (EST) shall be credited on the next business day. Ace shall provide

notice of payment, referencing the USAO File Number and DOJ Case Number 90-5-2-1-07784,

and the civil action case name and case number, to the Department of Justice and to EPA, as

provided in Paragraph 57 ("Notice").

29. No amount of the forfeitures or penalties to be paid by Ace shall be used to reduce its federal or state tax obligations.

VII. STIPULATED PENALTIES

- 30. The Defendant shall pay stipulated penalties in the amounts set forth below to the Plaintiffs, to be paid 50 percent to the United States and 50 percent to the State of Wisconsin, for the following:
- (a). for each day of failure to meet the deadlines for installation of control technology systems set forth in the Control Technology Plan:

1st through 30th day after deadline \$800
31st through 60th day after deadline \$1,200
Beyond 60th day \$2,000

(b). for failure to conduct a compliance test as required by Paragraph 22, per day per unit:

1st through 30th day after deadline \$250
31st through 60th day after deadline \$500
Beyond 60th day \$1,000

- (c). for failure to demonstrate compliance with emission limits set forth in the approved Control Technology Plan or emission limits set pursuant to Part V Section C ("Emission Limits"): \$5000 per emissions test for each pollutant
- (d). for each failure to submit reports or studies as required by Part V Section E ("Recordkeeping and Reporting Requirements") of this Consent Decree, per day per report or notice:

1st through 30th day after deadline

31st through 60th day after deadline \$500

Beyond 60th day \$1,000

(e). for failure to pay or escrow stipulated penalties, as specified in Paragraphs 31 and 32 of this section, \$500 per day per penalty demand.

\$250

- (f). for failure to notify the Plaintiffs pursuant to Paragraph 2 of Ace's sale or transfer of the facility, \$250 per day.
- 31. Ace shall pay stipulated penalties upon written demand by the Plaintiffs no later than thirty (30) days after Defendant receives such demand. Stipulated penalties shall be paid to the Plaintiffs in the manner set forth in Part VI ("Civil Penalty") of this Consent Decree.
- 32. Should Ace dispute its obligation to pay part or all of a stipulated penalty, it may avoid the imposition of the stipulated penalty for failure to pay a penalty due to the Plaintiffs by placing the disputed amount demanded by the Plaintiffs, not to exceed \$20,000 for any given event or related series of events at any one plant, in a commercial escrow account pending resolution of the matter and by invoking the Dispute Resolution provisions of Part X within the time provided in Paragraph 31 for payment of stipulated penalties. If the dispute is thereafter resolved in Defendant's favor, the escrowed amount plus accrued interest shall be returned to the Defendant. Otherwise the Plaintiffs shall be entitled to the escrowed amount that was determined to be due by the Court plus the interest that has accrued on such amount, with the balance, if any, returned to the Defendant.

33. The Plaintiffs reserve the right to pursue any other remedies for violations of this Consent Decree to which they are entitled. The Plaintiffs will not seek stipulated penalties and civil or administrative penalties for the same violation of the Consent Decree.

VIII. <u>RIGHT OF ENTRY</u>

34. Any authorized representative of the EPA or WDNR, or an appropriate federal or state agency, including independent contractors, upon presentation of proper credentials and in compliance with the facility's safety requirements, shall have a right of entry upon the premises of Ace's plant identified herein at Paragraph 3(b) at any reasonable time for the purpose of monitoring compliance with the provisions of this Consent Decree, including inspecting plant equipment, and inspecting and copying all records maintained by Defendant required by this Consent Decree. Nothing in this Consent Decree shall limit the authority of EPA and WDNR to conduct tests and inspections under Section 114 of the Act, 42 U.S.C. § 7414 or any other applicable law.

IX. FORCE MAJEURE

35. If any event occurs which causes or may cause a delay or impediment to performance in complying with any provision of this Consent Decree, Defendant shall notify the Plaintiffs in writing as soon as practicable, but in any event within twenty (20) business days of when Defendant first knew of the event or should have known of the event by the exercise of due diligence. In this notice Defendant shall specifically reference this Paragraph of this Consent Decree and describe the anticipated length of time the delay may persist, the cause or causes of the delay, and the measures taken or to be taken by Defendant to prevent or minimize the delay

and the schedule by which those measures will be implemented. Defendant shall adopt all reasonable measures to avoid or minimize such delays.

- 36. Failure by Defendant to provide notice to Plaintiffs of an event which causes or may cause a delay or impediment to performance shall render this Part IX voidable by the Plaintiffs as to the specific event for which the Defendant has failed to comply with such notice requirement, and, if voided, is of no effect as to the particular event involved.
- 37. The United States or WDNR shall notify the Defendant in writing regarding the Defendant's claim of a delay or impediment to performance as soon as practicable, but in any event within thirty (30) days of receipt of the Force Majeure notice provided under Paragraph 35. If the Plaintiffs agree that the delay or impediment to performance has been or will be caused by circumstances beyond the control of the Defendant, including any entity controlled by the Defendant, and that the Defendant could not have prevented the delay by the exercise of due diligence, the parties shall stipulate to an extension of the required deadline(s) for all requirement(s) affected by the delay by a period equivalent to the delay actually caused by such circumstances. The Defendant shall not be liable for stipulated penalties for the period of any such delay.
- 38. If the Plaintiffs do not accept the Defendant's claim that a delay or impediment to performance is caused by a force majeure event, to avoid payment of stipulated penalties, the Defendant must submit the matter to this Court for resolution within twenty (20) business days after receiving notice of the Plaintiffs' position, by filing a petition for determination with this Court. Once the Defendant has submitted this matter to this Court, the Plaintiffs shall have twenty (20) business days to file a response to said petition. If the Defendant submits the matter

to this Court for resolution and the Court determines that the delay or impediment to performance has been or will be caused by circumstances beyond the control of the Defendant, including any entity controlled by the Defendant, and that the Defendant could not have prevented the delay by the exercise of due diligence, the Defendant shall be excused as to that event(s) and delay (including stipulated penalties), for a period of time equivalent to the delay caused by such circumstances.

- 39. The Defendant shall bear the burden of proving that any delay of any requirement(s) of this Consent Decree was caused by or will be caused by circumstances beyond its control, including any entity controlled by it, and that the Defendant could not have prevented the delay by the exercise of due diligence. The Defendant shall also bear the burden of proving the duration and extent of any delay(s) attributable to such circumstances. An extension of one compliance date based on a particular event may, but does not necessarily, result in an extension of a subsequent compliance date or dates.
- 40. Unanticipated or increased costs or expenses associated with the performance of the Defendant's obligations under this Consent Decree shall not constitute circumstances beyond the control of the Defendant, or serve as a basis for an extension of time under this Part.

 However, failure of a permitting authority to issue a necessary permit in a timely fashion is an event of Force Majeure where the Defendant has taken all steps available to it to obtain the necessary permit including but not limited to:
 - (a). submitting a timely and complete permit application;
- (b). responding to requests for additional information by the permitting authority in a timely fashion; and

- (c). prosecuting appeals of any disputed terms and conditions imposed by the permitting authority in an expeditious fashion.
- 41. Notwithstanding any other provision of this Consent Decree, this Court shall not draw any inferences nor establish any presumptions adverse to either party as a result of Defendant delivering a notice of Force Majeure or the parties' inability to reach agreement.
- 42. As part of the resolution of any matter submitted to this Court under this Part IX, the parties by agreement, or this Court, by order, may in appropriate circumstances extend or modify the schedule for completion of work under this Consent Decree to account for the delay in the work that occurred as a result of any delay or impediment to performance agreed to by the Plaintiffs or approved by this Court. Defendant shall be liable for stipulated penalties for its failure thereafter to complete the work in accordance with the extended or modified schedule.

X. DISPUTE RESOLUTION

- 43. The dispute resolution procedure provided by this Part X shall be available to resolve all disputes arising under this Consent Decree, excluding emission limits or other permit terms or conditions established by the WDNR, except as otherwise provided in Part IX regarding Force Majeure.
- 44. The dispute resolution procedure required herein shall be invoked upon the giving of written notice by one of the parties to this Consent Decree to another advising of a dispute pursuant to this Part X. The notice shall describe the nature of the dispute, and shall state the noticing party's position with regard to such dispute. The party receiving such a notice shall acknowledge receipt of the notice and the parties shall expeditiously schedule a meeting to discuss the dispute informally not later than fourteen (14) days from the receipt of such notice.

- 45. Disputes submitted to dispute resolution shall, in the first instance, be the subject of informal negotiations between the parties. Such period of informal negotiations shall not extend beyond thirty (30) calendar days from the date of the first meeting between representatives of the Plaintiffs and the Defendant, unless the parties' representatives agree to shorten or extend this period.
- 46. In the event that the parties are unable to reach agreement during such informal negotiation period, the Plaintiffs shall provide the Defendant with a written summary of their position regarding the dispute. The position advanced by the Plaintiffs shall be considered binding unless, within forty-five (45) calendar days of the Defendant's receipt of the written summary of the Plaintiffs position, the Defendant files with this Court a petition which describes the nature of the dispute, and includes a statement of the Defendant's position and any supporting data, analysis, and/or documentation relied on by the Defendant. The Plaintiffs shall respond to the petition within forty-five (45) calendar days of filing.
- Where the nature of the dispute is such that a more timely resolution of the issue is required, the time periods set out in this Part X may be shortened upon motion of one of the parties to the dispute.
- 48. Notwithstanding any other provision of this Consent Decree, in dispute resolution, this Court shall not draw any inferences nor establish any presumptions adverse to either party as a result of invocation of this Part X or the parties' inability to reach agreement. The final position of the Plaintiffs shall be upheld by the Court if supported by substantial evidence in the record as identified and agreed to by all the Parties.

49. As part of the resolution of any dispute submitted to dispute resolution, the parties, by agreement, or this Court, by order, may, in appropriate circumstances, extend or modify the schedule for completion of work under this Consent Decree to account for the delay in the work that occurred as a result of dispute resolution. Defendant shall be liable for stipulated penalties for its failure thereafter to complete the work in accordance with the extended or modified schedule.

XI. GENERAL PROVISIONS

- 50. Effect of Settlement. This Consent Decree is not a permit; compliance with its terms does not guarantee compliance with any applicable federal, state or local laws or regulations. Except as provided in Paragraph 16, to the extent that the terms of this Consent Decree conflict with the terms of any air quality permit, the terms of this Consent Decree shall control during the effective period of the Consent Decree.
- Decree constitutes full settlement of and shall resolve all past civil and administrative liability of the Defendant to the Plaintiffs for the violations alleged in the United States' and Plaintiff-Intervenor's Complaints and occurring through the lodging of this Consent Decree.
- 52. Other Laws. Except as specifically provided by this Consent Decree, nothing in this Consent Decree shall relieve Defendant of its obligation to comply with all applicable federal, state and local laws and regulations. Subject to Paragraphs 33 and 51, nothing contained in this Consent Decree shall be construed to prevent or limit the United States' or WDNR's rights to obtain penalties or injunctive relief under the Act or other federal, state or local statutes or regulations, including but not limited to, Section 303 of the Act, 42 U.S.C. § 7603.

- 53. Third Parties. Except as otherwise provided by law, this Consent Decree does not limit, enlarge or affect the rights of any party to this Consent Decree as against any third parties. Nothing in this Consent Decree should be construed to create any rights, or grant any cause of action, to any person not a party to this Consent Decree.
- 54. <u>Costs.</u> Each party to this Consent Decree shall bear its own costs and attorneys' fees through the date of entry of this Consent Decree.
- 55. <u>Public Documents</u>. All information and documents submitted by the Defendant to the Plaintiffs pursuant to this Consent Decree shall be subject to public inspection, unless subject to legal privileges or protection or identified and supported as business confidential by the Defendant in accordance with 40 C.F.R. Part 2.
- 56. Public Comments Federal Approval. The parties agree and acknowledge that final approval by the United States and entry of this Consent Decree is subject to the requirements of 28 C.F.R. § 50.7, which provides for notice of the lodging of this Consent Decree in the Federal Register, an opportunity for public comment, and consideration of any comments. The Plaintiffs reserve the right to withdraw or withhold consent if the comments regarding this Consent Decree discloses facts or considerations which indicate that this Consent Decree is inappropriate, improper or inadequate. The Defendant consents to the entry of this Consent Decree without further notice.
- 57. <u>Notice</u>. Unless otherwise provided herein, notifications to or communications with the United States, EPA, WDNR or the Defendant shall be deemed submitted on the date they are postmarked and sent either by overnight receipt mail service or by certified or registered mail, return receipt requested. Except as otherwise provided herein, when written notification to

or communication with the United States, EPA, WDNR or the Defendant is required by the terms of this Consent Decree, it shall be addressed as follows:

As to the United States:

Chief
Environmental Enforcement Section
Environment and Natural Resources Division
U.S. Department of Justice
P.O. Box 7611, Ben Franklin Station
Washington, DC 20044-7611
DOJ Case NO: 90-5-2-1-07784

As to the U.S. EPA:

Bruce Buckheit
Director, Air Enforcement Division
U.S. Environmental Protection Agency
Ariel Rios Building
1200 Pennsylvania Avenue, N.W.
Mail Code 2242-A
Washington, DC 20004

and the EPA Regional office for the region in which the facility is located:

Region 5:

Cynthia A. King U.S. EPA, Region 5 C-14J 77 W. Jackson Blvd. Chicago, IL 60604

Compliance Tracker Air Enforcement Branch, AE-17J U.S. EPA, Region 5 77 W. Jackson Blvd. Chicago, IL 60604 As to Ace Ethanol L.L.C.:

General Manager 815 W. Maple Street Stanley, WI 54768

As to Plaintiff-Intervenor the State of Wisconsin:

Assistant Attorney General Shari Eggleson Wisconsin Department of Justice P.O. Box 7857 Madison, Wisconsin 53707

Tom Ponty Wisconsin Department of Natural Resources 1300 W. Clairemont Ave. Eau Claire, WI 54701

- 58. Change of Notice Recipient. Any party may change either the notice recipient or the address for providing notices to it by serving all other parties with a notice setting forth such new notice recipient or address.
- 59. <u>Modification</u>. There shall be no modification of this Consent Decree without written agreement of all the parties. There shall be no material modification of this Consent Decree without the written agreement of the parties and by Order of the Court. Prior to complete termination of the requirements of this Consent Decree pursuant to Paragraph 61, the parties may, upon motion to the Court, seek to terminate provisions of this Consent Decree.
- 60. <u>Continuing Jurisdiction</u>. The Court retains jurisdiction of this case after entry of this Consent Decree to enforce compliance with the terms and conditions of this Consent Decree and to take any action necessary or appropriate for its interpretation, construction, execution, or modification. During the term of this Consent Decree, any party may apply to the Court for any relief necessary to construe or effectuate this Consent Decree.

XII. TERMINATION

61. This Consent Decree shall be subject to termination upon motion by any party after the Defendant satisfies all requirements of this Consent Decree and has operated the control technologies identified in the approved Control Technology Plan in compliance with the emission limits established under this Consent Decree for 12 months. At such time, if the Defendant believes that it is in compliance with the requirements of this Consent Decree, and has paid the civil penalty and any stipulated penalties required by this Consent Decree, then the Defendant shall so certify to the Plaintiffs, and unless the Plaintiffs object in writing with specific reasons within forty-five (45) days of receipt of the certification, the Court shall order that this Consent Decree be terminated on Defendant's motion. If the United States or WDNR objects to the Defendant's certification, then the matter shall be submitted to the Court for resolution under Part X ("Dispute Resolution") of this Consent Decree. In such case, the Defendant shall bear the burden of proving that this Consent Decree should be terminated.

So entered in accordance with the foregoing this $3/\frac{sI}{day}$ of Maich, 2004.

United States District Court Judge

Western District of Wisconsin

<u>U.S.</u> and the State of Wisconsin v. Ace Ethanol, L.L.C. FOR PLAINTIFF, UNITED STATES OF AMERICA:

W. Benjamin Fisherow

Deputy Chief

Environment and Natural Resources Division

U.S. Department of Justice

1425 New York Avenue, N.W.

Washington, DC 20005

11/20/04

Date //10/04

William D. Brighton

Assistant Section Chief Environment and Natural Resources Division

U.S. Department of Justice

1425 New York Avenue, N.W.

Washington, DC 20005

Date $\frac{12/4}{0.3}$

Cynthia A. King Special Trial Attorney US EPA Region 5 77 W. Jackson Street

Chicago, IL 60604

<u>U.S.</u> and the State of Wisconsin v. Ace Ethanol, L.L.C. FOR U.S. ENVIRONMENTAL PROTECTION AGENCY:

Thomas V. Skinner

Regional Administrator

U.S. Environmental Protection Agency

Region 5

77 West Jackson Street

Chicago, IL 60604

Date 12 | 21 | 03

<u>U.S. and the State of Wisconsin v. Ace Ethanol, L.L.C.</u> FOR U.S. ENVIRONMENTAL PROTECTION AGENCY:

J.P. Juarez

Assistant Administrator

Office of Enforcement and Compliance Assurance

U.S. Environmental Protection Agency

Ariel Rios Building

1200 Pennsylvania Avenue, N.W.

Washington, DC 20460

Date

<u>U.S.</u> and the State of Wisconsin v. Ace Ethanol, L.L.C. United States Attorney
Western District of Wisconsin

VAN HOLLEN

United States Attorney

LESLIE K. HERJE

Assistant United States Attorney

Chief, Civil Division

P.O. box 1585

Madison, Wisconsin 53701-1585

(608) 264-5158

TTY (608) 264-5006

Date 7709

<u>U.S. and the State of Wisconsin v. Ace Ethanol, L.L.C.</u> FOR THE PLAINTIFF-INTERVENOR, THE STATE OF WISCONSIN:

PEGGY A. LAUTENSCHLAGER Attorney General

SHARI EGGLESON

Assistant Attorney General

Date November 28,2003

<u>U.S. and the State of Wisconsin v. Ace Ethanol, L.L.C.</u> FOR DEFENDANT, ACE ETHANOL, L.L.C.:

alexander Demardrick

Alexander Samardzich, President Ace Ethanol, L.L.C.

Date 1/-25/03

Date ____1/25/3

Norman Spooner, Vice-President Ace Ethanol, L.L.C.

Ace Ethanol, LLC Stanley, Wisconsin

Control Technology Plan

November 24, 2003

Prepared by:

Environmental Resource Group, LLC 1000 IDS Center 80 South Eighth Street Minneapolis, Minnesota 55402

CONTENTS

1.0 INTRODUCTION1	.1
2.0 EMISSION UNITS REQUIRING POLLUTION CONTROL EQUIPMENT2	.1
3.0 ENGINEERING DESIGN CRITERIA FOR POLLUTION CONTROL EQUIPM ENT3.	.1
4.0 PROPOSED EMISSION LIMITS FROM POLLUTION CONTROL EQUIPMENT4	.1
5.0 POLLUTION CONTROL EQUIPMENT INSTALLATION SCHEDULE5.	·1
6.0 PROPOSED MONITORING PARAMETERS FOR POLLUTION CONTROL DEVICES6-	1
7.0 POLLUTION CONTROL DEVICE PERFORMANCE TEST SCHEDULE AND METHODS7-	1
8.0 FUGITIVE DUST EM ISSION CONTROL PROGRAM8-	1

1.0 INTRODUCTION

In November 2003, Ace Ethanol, LLC (Ace) signed a consent decree that requires Ace to implement a program of compliance at the corn dry mill ethanol plant it operates in Stanley, Wisconsin. Ace prepared and submits this Control Technology Plan (CTP) as an integral part of the consent decree. This CTP has been reviewed and approved by the US Environmental Protection Agency (USEPA) and the Wisconsin Department of Natural Resources (WDNR) as part of the consent decree.

Ace's CTP includes the following:

- (a). Identification of all units to be controlled;
- (b). Engineering design criteria for all proposed controls capable of meeting the emission levels required by Part V of the Consent Decree;
- (c). Proposed short-term and long-term emission limits and controlled outlet concentrations for each pollutant as appropriate;
- (d). A schedule for expedited installation with specific milestones applicable on a unit-by-unit basis;
- (e). Proposed monitoring parameters for all control equipment and parameter ranges;
- (f). Identification of all units to be emission tested under Paragraph 11 of the Consent Decree and a schedule for initial tests and retest;
- (g). The test methods that will be used to demonstrate compliance with the emissions levels set forth in the Consent Decree; and
- (h). Program for minimization of fugitive dust emissions from facility operations.

2.0 EMISSION UNITS REQUIRING POLLUTION CONTROL EQUIPMENT

The following emission units, fugitive sources, and control equipment have been designated as affected units in the consent decree and have emission limits requiring pollution control technology.

Unit Designation #	Unit Description	Control Equipment #	Control Description
B50	Boiler #1	NA	NA
P20	Fermenter #1	20	scrubber
P21	Fermenter #2	20	scrubber
P22	Fermenter #3	20	scrubber
P23	Beerwell	20	scrubber
P24	Beer Stripper	21	scrubber
P25	Molecular Sieve System	21	scrubber
P26	Evaporator	21	scrubber
P27	Rectifier	21	scrubber
P28	Side Stripper	21	scrubber
P29	Slurry Tank	21	scrubber
P30	Yeast Propagation	20	scrubber
P32	Fermenter #4	20	scrubber
P40	DDGS Dryer #1	40, 41	Multiclone and RTO
R10	Regenerative Thermal Oxidizer	41	RTO
F01	Truck Traffic	NA	Paved roads
F04	Loading Rack	12	Flare
F05	Valve, Flange, & Seal Fugitives	NA	LDAR

3.0 ENGINEERING DESIGN CRITERIA FOR POLLUTION CONTROL EQUIPMENT

After identifying the affected units that require installation of air pollution control technology, Ace Ethanol conducted a design and engineering review of each unit to select the pollution control technology that would achieve the emission level reductions identified in the consent decree.

Process Description	Control Device #	Control Device v	Operating Parameters (#1	
Fermentation and	C20	Packed Bed	Exhaust flow rate: 4,000 cfm	
Beerwell		Scrubber	Water flow rate ≥ 30 gal/min.	
DDGS Dryer #1 (with	C40,	Multiclones	Exhaust flow rate: 90,000 cfm	
low NO _x burner)	C41	Regenerative	Residence time: 0.5 seconds	
		Thermal Oxidizer	Combustion chamber orientation	
		for VOC, CO and PM/PM ₁₀ control	Operating temperature: = 1575 °F	
			Design fuel input rate: 18 MMBtu/hr	
Boiler #1	B50	Low NO _x burner	Design fuel input rate: 60 MMBtu/hr	
Ethanol Truck Load- out	C12	Flare system	95% VOC combustion, flare operation consistent with 40 CFR 60.18 provisions	

3-1

November, 2003

4.0 PROPOSED EMISSION LIMITS FROM POLLUTION CONTROL EQUIPMENT

Unless otherwise stated, all controlled emission limitations apply at all times except during periods when the process equipment is not operating or during previously planned startup and shutdown periods, and malfunctions as defined in 40 CFR section 63.2. The provisions of sections NR436.03, NR 439.03, and NR 439.11 Wisconsin Adm. Code are also applicable. These startup and shutdown periods shall not exceed the minimum amount of time necessary for these events, and during these events, Ace shall minimize emissions to the greatest extent practicable. To the extent practical, startup and shutdown of control technology systems will be performed during times when process equipment is also shut down for routine maintenance.

Any deviation from the requirements in 4.0 and/or 4.1 shall be reported in the quarterly reports and as required under other state and federal rules.

Process Description	Control Device #	Control Device : Description	Pollutant	Short Term Emission Rate	Long Term Emission Rate
Fermentation and Beerwell	C20	Packed Bed Wet Scrubber	VOC	95% reduction or <20 ppm if inlet concentration is below 200 ppm; lb/hr limits to be established based on performance testing under the process outline under Paragraph 19 in the Consent Decree.	
·			HAPs		12-month rolling sum total facility emission cap of 9.0 TPY for any single HAP and 24.0 TPY for total HAPs.

4-1

Process Description	Control Device #	Control Device Description	Pollutant	Short Term Emission Rate	Long Term Emission Rate
			PM/PM ₁₀	Test and set pursuant to process outlined under paragraph 19 of the Consent Decree	
			VOC	95% reduction or 10 ppm outlet concentration; lb/hr limits to be established based on performance testing under the process outline in paragraph 19 under the Consent Decree.	
			HAPs		12-month rolling sum total facility emission cap of 9.0 TPY for any single HAP and 24.0 TPY for total HAPs.

For all source-wide emission limits during the first 11 months of operation, the facility will maintain the following source-wide limits in Tons Per Year:

	Mo 1	Mo 2	Мо 3	Mo 4	Mo 5	Mo 6	Mo 7	Mo 8	Mo 9	Mo 10	Mo 11
Individual HAP/	1.6/	3.2/	4.0/	4.8/	5.6/	6.4/	7.2/	8.0/	8.2/	8.5/	8.8/
Total HAPs	3.0	6.0	9.0	12	14	16	18	20	21	22	23

Process Description	Control Device #	Control Device Description	Pollutant	Short Term Emission Rate	Long Term: Emission Rate
Boiler #1	B50	Low NO _x Burner	NO _x	0.04 lb NO _x /MMBtu	
Truck Loadout	C12	Flare	VOC	95% reduction	
Truok Esadodi		T ICIT C	HAPs	95% reduction	12-month rolling sum total facility emission cap of 9.0 TPY for any single HAP and 24.0 TPY for total HAPs.
DDGS Dryer #1	C40, C41	Dryer#1 multiclones for PM/PM ₁₀ control Regenerative Thermal Oxidizer for VOC, PM/PM ₁₀ and CO control	со	90% reduction or emission no higher than 100 ppm	
			NO _x	0.04 lb NO _x /MMBtu (dryer outlet)	

5.0 POLLUTION CONTROL EQUIPMENT INSTALLATION SCHEDULE

Regenerative Thermal Oxidizer (with low NOx burner)

Start exhaus		with	dryer	system	February 23, 2004

Dryer #1 (with low NOx burner)

Start-up of dryer with low NOx burner	December 31, 2004

5-1 November, 2003

6.0 PROPOSED MONITORING PARAMETERS FOR POLLUTION CONTROL DEVICES

The consent decree requires that monitoring parameters be established for affected pollution control devices. Following startup of a control device described below, Ace agrees to the following monitoring and operating parameters for each of the affected pollution control devices.

Control Device #	Control Device Description	Parameter Monitored	Operating Range	Monitoring Frequency
C20	Fermentation Scrubber	Pressure Drop and Water Flow Rate	2 to 12 inches of water column At least 30 gallons water per minute	Continuously and recorded once every eight hours when operating
C41	Regenerative Thermal Oxidizer	Operating temperature	At least 1575 F combustion chamber	Continuously with low temperature alarm
C12	Flare	Flame detection		Continuous during ethanol truck loading
F05	Leak Detection	As stated in 40 CFR Subpart VV	As stated in 40 CFR Subpart VV	As stated in 40 CFR Subpart VV
		Syrup Feed	TBD	Once every eight hours
.		Beer Feed	TBD	Once every eight hours
P40	DDGS Dryer	Multiclone Pressure Drop	TBD	Once every eight hours
		Dryer inlet/outlet temperatures	TBD	Once every eight hours

All monitoring data collected above shall be recorded and maintained on-site. Any deviation of monitoring frequency, record keeping and range shall be reported in the quarterly reports and as required under other state and federal rules.

6-1

7.0 POLLUTION CONTROL DEVICE PERFORMANCE TEST SCHEDULE AND METHODS

The following schedule and methods will be used to demonstrate compliance with the emission limits contained in Section 4.0 of this Control Technology Plan and the consent decree.

Ace shall conduct the following performance testing pursuant to the schedule under paragraph 22 of the Consent Decree.

Process Description	Unit / Control Device #	Unit / Control Device Description	Pollutants	Proposed Methods Used
Fermentation Scrubber	C20 /	Packed Bed Scrubber	VOC Inlet and Outlet, Speciated VOCs/HAPs	Method 1, 2, 3A, 4, Method 18 NCASI CI/WP-98.01 and VOC test method as approved by the parties in the Performance Test Plan Protocol.
Boiler #1	B50 S50		NOx	Method 1, 2, 3B, 4, and 7E
	-		со	Method 10
Ethanol Truck Loadout, Flare System	F04/C12	Ethanol truck loadout	Visible Emissions	Flare operation consistent with 40 CFR 60.18
DDGS Dryer #1, Regenerative Thermal Oxidizer	C40	Dryer#1 multiclones for PM/PM ₁₀ control	CO Inlet and Outlet	Method 1, 2, 3B, 4, and 10
	C41 Regenera Thermal for VOC, PM/PM ₁₀	Regenerative Thermal Oxidizer for VOC,	NO _x (dryer outlet)	Method 1, 2, 3B, 4, and 7E
			PM/PM ₁₀ Outlet	Method 1, 2, 3B, 4, 5 and 202
		CO control.	VOC Inlet	Method 1, 2, 3B, 4, 25 (unless the outlet concentration is < 50 ppm, then 25A will be used)
			VOC Outlet, Speciated VOCs/HAPs	Method 1, 2, 3B, 4, Method 18 NCASI CI/WP-98.01 and 25 (unless the outlet concentration is < 50 ppm, then 25A will be used)

7-1

8.0 FUGITIVE DUST EMISSION CONTROL PROGRAM

The objectives of the Fugitive Control Program are to prevent and minimize the release of avoidable fugitive emissions as required by the consent decree. Beginning no later than 30 days following lodging of the Consent Decree, Ace will comply with the provisions set forth below.

Ace will document that all normal traffic routes used for truck and car traffic are paved.

Any deviations shall be reported in quarterly reports unless more frequent reporting is required by state or federal regulations.